EMERGENCY OPERATIONS PLAN APPROVAL

The Emergency Operations Plan for the Town of Lincolnville has been approved.

_________________________________________  ________________
Selectman  Date

_________________________________________  ________________
Selectman  Date

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Selectman  Date

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Selectman  Date

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Selectman  Date

_________________________________________  ________________
Emergency Management Director  Date
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## Distribution

- Town Office of Emergency Management
- Fire Station
- Town Office Records
- School Principal’s Office
- Waldo County Emergency Management Agency
Lincolnville Emergency Operations Plan

BASIC PLAN

PURPOSE

The municipal disaster emergency plan is required by Maine State Statute, Title 37-B M.R.S.A. sec. 783. The disaster emergency plan shall be known as the Emergency Operation Plan or EOP.

The municipal Emergency Operations Plan identifies the most likely types of disaster that the municipality would face. This plan defines the activities to be completed and the resources that will be called upon to respond to the disaster.

Throughout this plan, the Town of Lincolnville shall be referred to as the “Town”. Activities and resources printed in the Waldo County EOP will be utilized to the greatest extent possible. This will reduce the size of this EOP and standardize the response procedures throughout the County. This Town EOP will be a supplement to the County EOP and both should be utilized during any disaster response. The Waldo County Emergency Management Agency (WOEMA) is responsible for the development of the County EOP. Note: WOEMA is used to differentiate Waldo County from other Maine State County EMAs with “W” as their first letter.

EMERGENCY PROCLAMATION and EMERGENCY POWERS

The Lincolnville Board of Selectman shall have the power and authority to issue a proclamation that an emergency exists under the conditions specified in Title 37-B M.R.S.A. sec. 742. The proclamation may declare the fact that an emergency exists in any or all sections of the Municipality. A copy of such a proclamation shall be filed within twenty-four (24) hours with the Town Clerk.

A. Notwithstanding the above, when consultation with the Board of Selectmen would result in a substantial delay in an effective response in alleviating or preventing an emergency or disaster, the First Selectman is authorized to take whatever actions are necessary to prevent the loss of life and property in the Town of Lincolnville.

B. Whereas, the Board of Selectmen is charged with the responsibility for the well being of citizens within said Town; and

C. Whereas, the Board of Selectmen is in session only at special times, and when the First Selectmen is not available, they have empowered the Lincolnville Emergency Management Director with the authority to proclaim an emergency state for or within the said Town should it exist.

D. The Lincolnville Emergency Operations Plan shall be the Town's governing document for emergency response and recovery by all municipal organizations. An emergency situation shall be defined as an event that threatens the life, safety, and property of the residents or visitors of Lincolnville or destruction of the environment.

SITUATION AND ASSUMPTIONS

The Waldo County EOP identifies the following type of disaster hazards that the County could experience.

- Infectious Disease Outbreaks
- Flooding
- Forest Fires
- Hazardous Materials Releases
Lincolnville Emergency Operations Plan

- Severe Summer Storms
- Mass Casualty Incidents
- Maritime Incidents
- School Violence Incidents
- Severe Winter Storms
- Terrorist Attacks
- Petroleum Tank Fire
- Aviation Incident

The inland towns will not directly experience Maritime Incidents, but may be called upon to assist through Mutual Aid.

Review the County EOP for detailed information regarding the specifics of each disaster hazard and the types of impacts that would be faced throughout the County.

The Town does not employ a career emergency management director (EMD). Preparedness activities will be limited to involvement of the volunteer EMD in the County EMA program, the approval of this Town EOP, use of County EMA-provided response guidance, and training and exercises organized by the County EMA office.

The following emergency services are provided by:

<table>
<thead>
<tr>
<th>Services</th>
<th>Providers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Law Enforcement</td>
<td>Waldo County Sheriff’s Office and Maine State Police</td>
</tr>
<tr>
<td>Emergency Medical Services</td>
<td>Northeast Mobile Health Services</td>
</tr>
<tr>
<td>Fire Protection</td>
<td>Lincolnville Fire Department</td>
</tr>
<tr>
<td>Hazardous Materials Response</td>
<td>Lincolnville Fire Department</td>
</tr>
<tr>
<td>Hospital Emergency Services</td>
<td>Waldo County General Hospital and Penobscot Bay Medical Center</td>
</tr>
<tr>
<td>Public Works</td>
<td>Road Commissioner / Contracted Services</td>
</tr>
</tbody>
</table>

The population of the Town is: 2164 as of the 2010 census

CONCEPT OF OPERATIONS

1. The Board of Selectmen are ultimately responsible for the timely and effective response to any disaster incident within the Town. The Town Emergency Management Director (EMD) has been appointed to complete emergency management activities, such as Preparedness, Response, Recovery and Mitigation, on behalf of the Board of Selectmen.

2. Final authority on all decisions impacting the Town, its residents and its finances lies strictly with the Board of Selectmen. The Selectmen are authorized to take whatever actions are necessary to prevent the loss of life and property within the Town.
3. The Emergency Management Director (EMD) is responsible to the Board of Selectmen for coordinating disaster response activities, requesting resources from mutual aid partners and the County and for compiling disaster information.

4. Disaster notifications may come from the National Weather Service (NWS), the Emergency Alert System (EAS), the Knox Regional Communication Center (KRCC) by radio-page to the Town Fire Department, the Waldo County Regional Communications Center (WCRCC) by radio call to the EMD, or from the Waldo County Emergency Management Agency by radio call/cell phone call/email/text to the EMD.

5. Any one of the Selectmen, the EMD, or the Town Administrator may activate the Emergency Operations Center (EOC) or initiate the Emergency Operations Plan (EOP) if they determine that the disaster situation warrants the activation. Key town officers and citizens will be recalled to man the EOC.

6. When the emergency is beyond the control and resources of the Town, a request for assistance may be made through the County EMA (WOEMA) to the Maine Emergency Management Agency (MEMA). The Maine Governor may declare a disaster anywhere in Maine and make State resources available to save lives, protect property and aid in disaster recovery.

7. Local mutual aid agreements (MAA) exist between all towns in Waldo County. A State MAA exists in State Statute that includes the entire State government and all of the county and municipal governments.

8. For a local emergency an Incident Commander (IC) will assume command at the scene. Communications will be established between the IC and the Town EOC or the County EOC. Most of the Logistical, Finance and Planning capabilities will be located at the EOC. The IC will retain all Operations Section personnel and some limited Logistical and Planning support.

9. For a county-wide emergency, such as a severe winter storm, all emergency operations will be run out of the Town EOC located at the Center Station of the Lincolnville Fire Department. Town emergency personnel will be dispatched by the Town EOC for specific tasks such as checking up on residents during a prolonged power outage or delivering situation reports when hard-line communications are out.

**ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES**

The following town officers may be tasked during a community emergency or disaster:

**Board of Selectmen:**
1. Assumes responsibility for the overall Town response and recovery operations.
2. Make policy decisions relating to the disaster response and recovery.
3. Approves the EOC Manning assignments recommended by the EMD and Town Administrator.
4. Approves press releases to the media.
5. Oversees the Damage Assessment program.
6. Carry out welfare general assistance, as required.
Lincolnville Emergency Operations Plan

**Town Administrator**
1. Organizes and administers manning assignments for the EOC
2. Coordinates the recruitment and tracking of local resources (personnel and materiel)

**Emergency Management Director:**
1. Organizes and facilitates the Town EOC.
2. Develops all town emergency plans and procedures.
3. Coordinates with Waldo County EOC.
5. Collects individual and public assistance information.
6. Responsible for the tracking and assignment of disaster resources.
7. Establishes EOC communications.
8. Completes the Damage Assessment and Situation Reporting

**Fire Chief:**
1. Oversees all fire department resources and directs fire department operations.
2. Responsible for initiating and implementing emergency evacuations.

**Road Commissioner:** Coordinates road damage assessment, repair and maintenance.

**Town Clerk/Treasurer:**
1. Staffs EOC telephone and documents information.
2. Tracks disaster expenditures and pays bills authorized by the Board of Selectmen.

**Animal Control Officer:** Coordinates services and assistance provided to animal victims.

**Health Officer:**
1. Report on the prevention and suppression of diseases and conditions dangerous to public health to the Commissioner of Human Services.
2. Receive and evaluate complaints concerning nuisances posing a potential public health threat within the town.
3. Order the suppression and removal of nuisances and conditions posing a public health threat found to exist.

**ADMINISTRATION AND LOGISTICS**

The Board of Selectmen, the EMD, and Town Administrator are responsible for the activation of this plan.

The Town EMD is responsible for the submission of reports to the County EOC. The Town EOC staff provides reports of response activities, damages, and other related information to the EMD. The EOC staff keeps records on all actions, expenditures and financial obligations.

All Town disaster expenditures must be approved by the Board of Selectmen on the Town Warrant. The Town Treasurer will complete all financial actions once the expenditures have been approved.
Lincolnville Emergency Operations Plan

PLAN DEVELOPMENT AND MAINTENANCE

Deficiencies found in this plan should be summarized and submitted in writing to the EMD when noted.

The EMD shall review the entire plan annually and ensure that all procedures, policies, data and responsibilities are current and reflect actual assignments.

All changes to the plan will be approved by the Board of Selectmen.

AUTHORITIES AND REFERENCES

- The “Emergency Management Ordinance of the Town of Lincolnville”, 2006
- Title 37B, Chapter 13, Maine Revised Statutes Annotated (MSRA), the Maine Emergency Management Act, as amended.
Lincolnville Emergency Operations Plan

Road Map
Town of Lincolnville, Waldo County, Maine

Map created by Jake Weisberg for the Waldo County Emergency Management Agency.
Data sourced from the Maine office of GIS, DeLorme Maine Atlas and Gazetteer, and local knowledge.
This version published 8-13-2009
Lincolnville Emergency Operations Plan

ANNEX A - DIRECTION AND CONTROL

SITUATION

Many hazards can cause disasters of a magnitude that makes centralized direction and control necessary. The Town EOC will be established by the Board of Selectmen, EMD or Town Administrator if they feel the emergency warrants the establishment. Emergency staffing must be documented with the WOEMA Director for protection under State law.

CONCEPT OF OPERATIONS

The priority in emergencies is to save lives, limit injuries, limit damage to property, maintain the continuity of government, and return the Town to normal.

The Town has established the National Incident Management System (NIMS) as the municipal standard for incident management by ordinance. This system provides a consistent approach for all levels of government to work together more effectively and efficiently to prevent, prepare for, respond to and recover from domestic incidents, regardless of cause, size or complexity. By adopting NIMS, the Town utilizes standardized terminology, standardized organizational structures, interoperable communications, consolidated action plans, unified command structures, uniform personnel qualification standards, uniform standards for planning, training, and exercising, comprehensive resource management, and designated incident facilities during emergencies or disasters. The NIMS Incident Command System (ICS) is utilized by all Town emergency responders for incident management.

The Board of Selectmen have responsibility for the continuance of local government operations. The EMD assists the Board of Selectmen in this task. Any one of the Selectmen, the EMD, or the Town Administrator may activate the Town EOC or initiate the Emergency Operations Plan (EOP) if they determine that the disaster situation warrants the activation. Key town officers and citizens will be recalled to man the EOC. The EOC may be activated at three different manning levels.

EOC ACTIVATION LEVELS

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>STATUS</th>
<th>ACTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Standby</td>
<td>EMD monitors the ongoing situation</td>
</tr>
<tr>
<td>2</td>
<td>Increased Readiness</td>
<td>EMD staffs the EOC on a temporary basis</td>
</tr>
<tr>
<td>3</td>
<td>Full Activation</td>
<td>Entire EOC staff recalled; 24 hour shifts established</td>
</tr>
</tbody>
</table>

The Town EOC is located at the Lincolnville Fire Department Center Station.

The Town EOC’s communications capabilities include telephone, internet and 2-way radios. All Fire Department personnel can be reached through the KRCC via radio-pagers.

If an incident command post (ICP) is established, the incident commander is the senior officer on the scene from the emergency service best suited to handle the situation. The ICP keeps the EOC informed of the situation. The Town EOC keeps the County EOC informed.
Lincolnville Emergency Operations Plan

ORGANIZATION & ASSIGNMENT OF RESPONSIBILITIES

The Board of Selectmen exercise broad control over emergency operations. The Selectmen provide guidance on policy and approve information for the public. Town officers staffing the EOC assure work is accomplished in a mutually supportive way. The EOC staff will keep in contact with field forces and record their status, issue instructions to personnel, monitor progress, and keep the Selectmen informed.

When directed by any one of the Selectmen, by the EMD, or by the Town Administrator, the EOC will be established and manned. At the discretion of the Selectmen, EMD, or the Town Administrator, the following town officials and volunteers may be included in the Town EOC:

- Board of Selectmen
- Emergency Management Director
- Fire Chief/Fire Warden
- Town Administrator
- Radio Operator
- Health Officer
- Town Clerk
- Treasurer
- Animal Control Officer
- Road Commissioner
- Volunteer Coordinator

Actual EOC operational procedures are included in Job Aids provide by the WOEMA.

ADMINISTRATION AND LOGISTICS

The EOC may require 24 hour manning during the emergency period. Additional volunteers will need to be sought out.

Resource requests and situation reports are compiled and forwarded to the County EOC daily. Damage Assessments are forwarded to the County EOC as available.

The EMD maintains an events log.
Lincolnville Emergency Operations Plan

ANNEX B - COMMUNICATIONS

PURPOSE

Communications during an emergency are critical. This annex will describe the communications capabilities of the Town.

CONCEPT OF OPERATIONS

Most local emergencies should leave the telephone system intact, however certain disasters, such as a severe storm, could knock out telephone communications. Telephones shall be used as the primary means of communicating. Two-way radios shall be used as a secondary means of communication and as the means to communicate with personnel in the field. As much as possible, e-mail shall be used to transfer photos and large amounts of data.

When neither the telephone nor public safety radio, are successful, amateur radio operators and runners may be used. Volunteers with appropriate vehicles (4WD, ATV, snowmobiles, etc) will be requested to support this measure. Request for amateur radio support can be made to the County EOC.

The primary EOC phone number is 763-3898. An alternate number is 763-3555 (Town Office).

The Town Office fax number is 763-4545, since there currently is not a fax set up at the Lincolnville Fire Department Center Station.

The Town EOC will have the following radio frequencies programmed:
The EOC has a VHF radio base station. All fire fighters are issued a VHF radio-pager and/or a VHF portable radio. All fire department vehicles are equipped with mobile VHF radios.

The Town Office info@town.lincolnville.me.us and Fire Department lfdsta@tidewater.net both have Internet and e-mail connectivity.
Lincolnville Emergency Operations Plan

The EMD shall maintain a telephone contact list for all Town officials and officers. For privacy reasons, this contact list will not be included in the Town EOP.

**TELEPHONE CONTACTS**

<table>
<thead>
<tr>
<th>AGENCY</th>
<th>LOCATION</th>
<th>TELEPHONE #</th>
</tr>
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<tbody>
<tr>
<td>Knox Regional Comm. Cen.</td>
<td>301 Park St., Rockland</td>
<td>594-0677</td>
</tr>
<tr>
<td>Waldo County RCC</td>
<td>2 Public Safety Way, Belfast</td>
<td>1-800-660-3398</td>
</tr>
<tr>
<td>Waldo County EMA</td>
<td>4 Public Safety Way, Belfast</td>
<td>338-3870 Fax 338-1890</td>
</tr>
<tr>
<td>Waldo County Sheriff</td>
<td>6 Public Safety Way, Belfast</td>
<td>338-2040</td>
</tr>
<tr>
<td>Maine Forest Fire Control</td>
<td>Augusta</td>
<td>287-2275</td>
</tr>
<tr>
<td>Maine DEP</td>
<td>Augusta</td>
<td>1-800-482-0777</td>
</tr>
<tr>
<td>Maine State Police</td>
<td>Augusta</td>
<td>1-800-452-4664</td>
</tr>
<tr>
<td>National Response Center</td>
<td>Washington D.C.</td>
<td>1-800-424-8802</td>
</tr>
<tr>
<td>Poison Control Center</td>
<td>Portland</td>
<td>1-800-222-1222</td>
</tr>
<tr>
<td>Chemtrec</td>
<td>Falls Church, VA</td>
<td>1-800-424-9300</td>
</tr>
</tbody>
</table>
Lincolnville Emergency Operations Plan

ANNEX C - WARNING

CONCEPT OF OPERATIONS

The primary means of warning the Town is for the Knox Regional Communications Center (KRCC) to page out the fire department.

The County EMA will use telephone calls, radio transmissions, e-mail, and SMS text messages to alert the Town EMD and other Town officials.

The primary National Warning System (NAWAS) warning point for Waldo County is the Waldo County RCC. The RCC is staffed on a 24-hour basis. The Waldo County EMA is the alternate warning point.

The National Oceanic and Atmospheric Administration (NOAA) Weather Radio system covers the entire County. It also provides warnings of hazard situations; e.g., severe weather, national security and nuclear power incidents.

The Emergency Alert System (EAS) is activated by the Maine Emergency Management Agency (MEMA) or the State Public Safety Warning Point. The Town EMD may contact the County EMA Director or WCRCC to request activation of the EAS system. The County EMA will pass the request to MEMA. The Town EMD may also contact area radio stations directly to request that they pass emergency information.

The EMD is responsible for alerting the Selectmen and town officers. He is also responsible for providing warning to the Lincolnville Central School and the public via warning devices and mobile notification.

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The Town Board of Selectmen are ultimately responsible for ensuring that alerting and warning capabilities exist and special needs populations (school children and elderly) are notified.

The EMD and Town Administrator shall update Town Official Phone Roster, alert EOC Staff, and relay fan-out information.

The EMD will report status to the County EMA.

The Town EOC shall initiate warning communications to town residents through phone calls, traveling teams, by commercial radio stations, or any means practical for the situation.

ADMINISTRATION AND LOGISTICS

The EMD will make written reports of alert notifications received, actions taken, and times of completion. These reports are recorded and provided to the County EOC.
CONCEPT OF OPERATIONS

The Town has an ongoing program to provide information about potential hazards, local government preparedness activities and emergency services to the public. Activities may include brochures, pamphlets, publications, website postings, local cable channel, and press releases.

Town residents will need to be notified immediately if forest fires, a hazardous materials accident, or a terrorist situation forces them to either shelter in-place or to evacuate. Residents will need to be informed, as soon as time permits, as to actions they should take during flooding of roads or a severe winter storm. The Town’s school population and the elderly living alone should be notified and assisted first.

The primary means of dissemination will be by telephone. The Town EOC will call key residents on each of the town roads and request that they pass the word to their neighbors.

The secondary means of dissemination, especially within the immediate danger zone, will be by using the Fire Department to go door-to-door.

The EMD should consider contacting radio and television stations to disseminate information.

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The Selectmen and/or EMD and/or Town Administrator will initiate the dissemination of emergency public information.

A Media Center will be established in the Lincolnville Grange Hall for a major incident that the TV Media arrives in Town. Media briefings are held as frequently as possible. Media releases are prepared in the EOC and approved by the Selectmen. The EOC will monitor radio & television news for media feedback information.

Either a member of the Board of Selectmen or a volunteer will be selected to be the Public Information Officer (PIO). The EMD may also act as a PIO. The PIO is responsible for providing emergency information to the public and media. The PIO keeps logs of emergency information activities. The Public Information Officer (PIO) is responsible for all contacts with the media.

Emergency information is released to the local media through the EOC. Information is verified before release. Rumors are investigated and correct information issued if necessary. Radio, television and newspaper announcements are monitored to ensure accuracy.
ANNEX E - EVACUATION

SITUATION

Evacuations may be used to protect the health and safety of the public. Private vehicles and school buses are the primary means of transportation. Emergency services vehicles are also used when needed for incapacitated people. No one can be forced to leave their home, but efforts are made to inform every one of the threat and of help available for evacuees.

Town residents may be evacuated if they are threatened by an event that is beyond the capabilities of the local resources to control. Examples of this type of event are - an out-of-control forest fire, a hazardous materials accident, a terrorist situation, or a tidal/storm surge/wave event. A forest fire threat exists in all parts of town. The most likely location for a hazardous materials accident is along the US route1 traffic corridor or along the coastal area for waterborne materials. The most likely location for a hostage/mass victim situation is at the Lincolnville Central School. The most likely location for an oceanic event is along the coastal area.

A slow, controlled evacuation of a few personnel may take place in a severe storm. The most likely evacuees will be elderly residents or families who lose the ability to heat their homes.

CONCEPT OF OPERATIONS

The Fire Chief will oversee a general evacuation of residents within the town. He may request assistance from the Waldo County Sheriff’s Office and the Maine State Police.

For a criminal situation, the senior law enforcement officer from the Waldo County Sheriff’s Department or the Maine State Police will oversee the evacuation of the immediate area around the incident. They may request manpower and equipment assistance from the Fire Department.

The characteristics, path, and magnitude of the hazard determine the number of people to be evacuated, the time available, the evacuation routes, and the distance of travel. The Fire Chief is responsible for the final route determination. Evacuation will be coordinated with shelter operations, emergency information and traffic control operations.

The general population uses private transportation. Those without transportation, including elderly and handicapped will need to be transported by public transportation. The Town EOC will contact the County EOC to request public transportation. The County EMA has agreements with the local School Districts and with the Waldo Community Action Partners (WCAP).

Evacuation and reentry instructions are given via radio, television, and by traffic control personnel. Signs and cones may be needed to help direct evacuees. Return to the evacuated area takes place when it is deemed safe for the citizens to return.

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The Selectmen are the authority for establishing evacuation policy.

The Fire Chief coordinates evacuation activities.
Lincolnville Emergency Operations Plan

The EMD compiles all evacuation information and provides reports to the County EOC.

The Animal Control Officer will coordinate efforts for the evacuation and sheltering of animals, especially farm animals.

ADMINISTRATION AND LOGISTICS

Attempt should be made to record the names of all those residents who have been evacuated.

Facilities that require special attention during evacuations include:

<table>
<thead>
<tr>
<th>Facility</th>
<th>Population</th>
<th>Type of Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lincolnville Central School</td>
<td>201</td>
<td>School Age Children grades 1-8</td>
</tr>
</tbody>
</table>

**EVACUATION INFORMATION (to be filled in during incident)**

- Roads/Areas to be Evacuated:
- Roads to Use for Evacuation:
- Shelters established:
- Method to disseminate information to those affected:
- How much time to complete evacuation:
- Evacuation Directed at (time):
- Transportation Assets to come from:
- Signage provided by:
- Traffic Control Points set up at:
Lincolnville Emergency Operations Plan

ANNEX F - MASS CARE

CONCEPT OF OPERATIONS

It may be necessary to provide shelter Town residents and visitors. The Town will not be responsible for opening Overnight Evacuation Shelters to lodge residents unless the Board of Selectmen decides that extraordinary needs exist that are not being met by this Town EOP. The County EOC will be responsible for establishing regional Overnight Evacuation Shelters with support from the American Red Cross. The Town may choose to open Warming Centers to provide a warm place for residents to go to during the day and to acquire food, water and take a shower.

Review the County EOP for all information regarding Regional Overnight Evacuation Shelters

If the Town activates a Warming Center it will be located at the Lincolnville Central School and may operate concurrently as a Regional Overnight Evacuation Shelter.

If the Town has activated a Warming Center, then the Board of Selectmen will assign a Mass Care Officer to supervise operations in the facility. Consideration should go to a local community organization to request staffing for a shelter management team. The Mass Care Officer reports to the Town EOC. Actions must be taken to register people reporting into the Town Warming Center.

If the Town has activated a Warming Center and the County EOC has activated the Lincolnville Central School as a Regional Overnight Evacuation Shelter, the EMD will coordinate with the Board of Selectmen and the County EOC to decide on the best way to have the shelter operations managed.

The Town EMD will determine if there are any residents who do not have a place to stay the night and coordinate with the County EOC. Most people will stay with relatives or friends, instead of in an overnight shelter.

Food, water and sanitation supplies may be needed for the Warming Center. The Board of Selectmen must authorize any expenditure for the Warming Center.

ADMINISTRATION AND LOGISTICS

The Mass Care Officer must keep the Town EOC informed of the status of the Warming Center. The Town EOC will keep the County EOC informed.

Complete records of expenditures and operations are given to the Town EOC. If the town operates a Warming Center, the Town may shoulder all the costs. If a President Declaration is made, FEMA and the State may reimburse the Town up to 90%.
CONCEPT OF OPERATIONS

It is critical that roads be kept clear of debris so that EMS personnel can locate and transport casualties.

A Mortuary Collection Point (MCP) will be established in a safe and secure area near the mass casualty incident scene for storage of the deceased.

Review the County EOP for detailed information relating to Health and Medical.

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The Fire Chief is the incident commander (IC) for all hazmat and mass casualty incidents.

If the incident involves HazMat, the Fire Chief must initiate decontamination measures for the emergency responders, evacuees, and victims. The Fire Chief should request the County Decon Strike Team.

The senior Sheriff’s Deputy or State Trooper is the incident commander if the incident is criminal in nature (shooting, bombing, etc).

The Town EOC will coordinate emergency medical assistance through the Knox RCC.

The Town EOC will attempt to collect the names of all personnel who are injured, killed, or missing.

The Board of Selectmen will request and fund the use of heavy equipment needed for debris clearance.

Search and Rescue operations can be completed by the Waldo County Search and Rescue Team. Contact the County EMA or WCRCC to request the County SAR Team.

ADMINISTRATION AND LOGISTICS

The nearest hospitals with emergency rooms are the Waldo County General Hospital and Penobscot Bay Medical Center.

The nearest Health Clinic is the Lincolnville Health Center.

Ambulance Services are provided by Northeast Mobile Health Services.

The nearest Funeral Services are provided by Long Funeral Home (Camden), Crabel-Riposta Funeral Home (Belfast), and Young’s Funeral Home (Searsport).
ANNEX H - RESOURCE MANAGEMENT

SITUATION

All disasters will require additional manpower, communications, and vehicles.

The Town has no career employees for use in emergency response and recovery. Manpower will be all volunteer. The initial manpower source will be the Fire Department. The Town EOC or Board of Selectmen should contact other town residents to seek out volunteers. Manpower requests should also be forwarded to the County EOC.

Consideration should be made to contract with local contractors and individual residents for additional resources.

Hazardous Material Incidents will require outside support immediately. The owner of the HazMat is responsible for cleanup however the Fire Department is responsible for establishing hot, warm and cold zones, decontaminating, isolating and evacuating contaminated people, collecting and up-channeling information on the incident, and restricting access. Request the County Decon Strike Team and the County EMA immediately.

The Town has no resources to respond to a Terrorist Incident except to extinguish any fires, evacuate the injured, and close roads in the area. The Waldo County Sheriff’s Office and the Maine State Police shall be notified immediately.

Severe winter storms will require snow removal and debris clearance for local roads. The Lincolnville Fire Department’s Center Station, the Lincolnville Town Office, and the Lincolnville Central School all have emergency generators to provide electricity.

Flooding will require emergency road repairs, which must be contracted. Road damage assessment will be completed by the Road Commissioner.

CONCEPT OF OPERATIONS

The Town will expend its own resources before requesting resources from other communities and other levels of government. Local mutual aid will be requested through the KRCC and WCRCC. State law enforcement and environmental resources will also be requested through the WCRCC. Most other resources will be requested through the County EMA.

The storage, maintenance and replacement of equipment borrowed from the County and State are the responsibility of the Town. Records are kept for the request and deployment of these resources.

The Board of Selectmen will attend FEMA Public Assistance briefings to initiate the application process for public facilities. Accurate records of damages and expenditures are kept for federal reimbursement. Following a Presidential Disaster Declaration, the cost of local emergency response operations may be partially reimbursed through a federal disaster assistance program. Protective measures also may be reimbursed.
Lincolnville Emergency Operations Plan

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A volunteer should be assigned the job of Resource Officer. He/she is responsible for tracking major resources and those resources obtained from outside sources. Specific attention is given to the unique needs of special care facilities and populations.

The Board of Selectmen are the only town officials who have the authority to approve contracts and expend town funds to procure emergency supplies, equipment, materials, and services.

The Board of Selectmen administers the community's general assistance programs. The EMD will provide FEMA Individual Assistance information to the town residents.

The Road Commissioner will coordinate resources to reopen blocked or damaged roads and bridges.

ADMINISTRATION AND LOGISTICS

The EOC staff will identify needs that cannot be met with local and mutual aid resources, and track these needs. When it appears local resources will be exhausted, a request for assistance is made to the Waldo County EOC.

The Town Supply Drop is located at the Lincolnville Fire Department’s Center Station.

Requests for additional communications equipment should be made to the Waldo County EMA.

The EMD or Fire Chief will update the Town Resource Sheet information and provide it to the County EMA office.

The EMD or appointed Resource Officer will coordinate the efforts of local volunteer organizations and unaffiliated volunteers. They will determine what volunteers are needed for what roles, depending on the type and severity of the incident.

A Volunteer Reception Center may be set up at the Services area of the Congregational Church. Volunteers may be used for mass feeding, warming center operations, runners, and general labor.

The Public Information Officer will contact the area TV and Radio stations and request they make an announcement regarding the need for and type of volunteers.
Lincolnville Emergency Operations Plan

ATTACHMENT 1 - SEVERE WINTER STORMS

NATURE OF THE HAZARD

The Town is very susceptible to severe winter storms. Central Maine can receive a great deal of snow and ice and air temperatures can drop to below zero deg. F. All Town roadsides are heavily forested which take down power lines when trees fall.

RISK AREA

It is very easy for town residents to become trapped in their homes due to totally impassable roads. The major concern is the difficulty for emergency response by EMS and the Fire Department.

Another area of concern is for elderly residents who lose the capability to heat their homes and fail to communicate the danger they are in.

Finally, the electrical power distribution system is very susceptible to damage by accumulating ice and downed trees. Residents can be faced with extended periods of time (up to two weeks) without electricity. This will create difficulties with heating, water supply, sanitation, and food preparation.

DIRECTION AND CONTROL

The Board of Selectmen, the EMD, and the Town Administrator should consider activating the EOC during an extended severe winter storm. The EOC will organize water supply, heat assistance, emergency food supplies, and disaster volunteers for disaster response, setting up shelters, and collecting damage assessment information.

The Road Commissioner and Board of Selectmen is responsible for keeping the town roads open for traffic.

Central Maine Power’s outage reporting hotline is 1-800-696-1000.

RESOURCE MANAGEMENT

The Town Office, Fire Station, and Lincolnville Central School all have back-up generators to provide emergency power. When activated, the EOC staff will ensure that there is enough heating system and generator fuel, and batteries to operate these facilities. The EOC should have a portable, battery-operated radio, capable of receiving NWS transmissions.
Lincolnville Emergency Operations Plan
ATTACHMENT 2 - FOREST FIRES

NATURE OF THE HAZARD

The Town is primarily forest land and fields. Therefore, during long dry periods, the town is very susceptible to grass fires and forest fires. Most will be minor incidents that the Fire Department, with mutual aid support will be able to handle. This attachment will deal with a major, large scale wildfires.

RISK AREA

The most severe threat will be to homes and the town roads. The homes of many residents are completely surrounded by forest land. Many miles of town roads are tree lined. During a large wildfire, many roads could be blocked by burning trees and brush. Residents could very well be trapped within the wildfire with no way to reach safety. The Fire Department will be quickly overwhelmed; with many of the volunteers themselves becoming trapped within the fire zone.

DIRECTION AND CONTROL

All wildfires must be reported to the KRCC. The Fire Chief and the Fire Warden must quickly assess the situation and determine the scale of support needed. A large wildfire will require the support of the Maine Forest Service (MFS) and mutual aid. The Fire Warden should immediately request such support through the MFS. The Town EOC will be activated if deemed necessary by the Selectmen, Town Administrator, or EMD. The Fire Warden is the Incident Commander, unless relieved by a MFS Ranger.

WARNING

Residents must be alerted immediately in order to provide time for a safe and orderly evacuation. The EOC staff will contact local radio and television stations and request that they broadcast information on the disaster. The warning should contain:
   1) The nature of the emergency and current situation
   2) What areas are affected and what roads are closed
   3) What actions need to be taken by which Residents

If possible, the EOC staff will start telephoning residents in the danger zones to help spread the warning information around quicker.

EVACUATION

The EOC staff will need to coordinate with the Fire Chief on what routes will be used to evacuate residents. The EOC staff will need to contact the town officials of neighboring towns to make sure that you are not evacuating people into another town’s danger zones. Attempt to post the evacuation routes and barricade the closed roads.

RESOURCE MANAGEMENT

Town vehicles are limited to the Lincolnville Fire Department’s apparatus. However, several town residents have heavy equipment that could be used to open emergency evacuation routes and create fire breaks.
Lincolnville Emergency Operations Plan

ATTACHMENT 3 - FLOODING

NATURE OF THE HAZARD

Lincolnville is a very hilly and has several lakes, ponds, streams, and rivers and has a long coastline on Penobscot Bay.

RISK AREA

There are approximately 177 structures in areas with a potential for flooding. Few of these homes and businesses is subject to destruction, but could have flooded basements or first floors. The structures with the greatest destruction potential are in the Lincolnville Beach area.

All gravel roads with slopes may face some runoff damage, which are mostly due to inadequate drainage capabilities in the roadways. There are several roads that can become damaged from major flooding, as shown on the town floodplain maps.

DIRECTION AND CONTROL

The Road Commissioner will be responsible for responding to flood damaged roads by initiating repair contracts or by contacting the Maine Department of Transportation (for State-maintained road surfaces).

WARNING

The Road Commissioner will be responsible for posting any and all roads that he deems unsafe for vehicle or pedestrian traffic.

RESOURCE MANAGEMENT

The Town does not have a public works department. All road work associated with flooding will require a contract for repairs.
Lincolnville Emergency Operations Plan
ATTACHMENT 4 - HAZARDOUS MATERIALS ACCIDENT

NATURE OF THE HAZARD

Hazardous materials (HazMat) travel through and are stored in the Town every day. A HazMat accident can happen at any time at any location in Town. However, there are certain areas in Town that are more susceptible to a HazMat accident than the other parts of Town.

Personnel from the Fire Department (FD) may be the first to arrive at the scene of an accident or an incident involving HazMat. Most HazMat materials transported or stored in Town are fuel products. Flammability is the most likely hazard to personnel. Environmental contamination will be the most likely result.

Due to the limited amount of training and HazMat response equipment, maintaining the proper level of safety will be a major issue.

RISK AREAS

US Route #1 (Atlantic Highway) is a primary transportation corridor for tanker trucks carrying bulk fuels (gasoline, heating oil, propane, etc). US Route #1 has not been identified as carrying reportable quantities of extremely hazardous materials (EHS); however there are other types of HazMat that may transit this corridor in limited quantities.

The largest concentration of stored fuels is at Drake's Store and the Lincolnville Central School. The waste treatment plant at Lincolnville Beach may have some smaller quantities of treatment chemicals.

Due to the fact that every home in town has heating systems, the potential for carbon monoxide leaks in homes is moderately high. Carbon monoxide is an inhalation hazard. The Fire Department has an SOP for responding to and resolving residential CO leaks.

CONCEPT OF OPERATIONS

FD personnel have been trained to recognize the presence of hazardous materials, collect additional information on the HazMat material, implement personal protective actions, call for trained personnel and secure the area.

The Incident Commander (IC) will decide, based on his/her training and use of the US Dept. of Transportation Emergency Response Guide, what measures are required to protect people, property, and the environment. Any evacuation or shelter in place decision should be conveyed to the EMD, Town Administrator, or Board of Selectmen to allow for a decision on their part to activate the Town EOC. Spills that warrant heavy equipment, beyond the initial equipment deployed and operated by the fire department should also be reported to the EMD, Town Administrator, or Board of Selectmen to allow for a decision on their part to activate the Town EOC.

An Ambulance and EMS crew will be requested through the KRCC, when the possibility of victims or contaminated personnel exists.
Lincolnville Emergency Operations Plan

DIRECTION AND CONTROL

The Board of Selectmen, and/or EMD, and/or Town Administrator will consider the activation of the EOC during a HazMat incident that causes residents to be evacuated or sheltered-in-place. The EOC will establish communications with the County EOC.

ADMINISTRATION AND LOGISTICS

All Firefighters receive annual HazMat: First Responder Awareness Training. Currently 13 members are trained at the Operations level. Training is accomplished in accordance with 29 CFR 1910.120(q). Immediately following a HazMat response, the Fire Chief will debrief the responders to determine the summary of response activities, health and safety issues, any immediate problems and the corrective actions for future responses.

The Town has one known facility location that stores hazardous materials in reportable quantities. This is:

<table>
<thead>
<tr>
<th>Facility Name</th>
<th>Location</th>
<th>Chemical Name</th>
<th>Quantity (lbs)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lincolnville Central School</td>
<td>523 Hope Rd.</td>
<td>#2 Fuel Oil</td>
<td>13,000</td>
</tr>
</tbody>
</table>
Lincolnville Emergency Operations Plan

ATTACHMENT 5 - SEVERE SUMMER STORMS

NATURE OF THE HAZARD

The Town is very susceptible to severe summer storms. Maine can receive a great deal of wind and rain in a very short period of time. This includes thunderstorms, tropical storms and hurricanes. All Town roadsides are heavily forested which take down power lines when trees fall.

RISK AREA

It is very easy for town residents to become trapped in their homes due to totally impassable roads, due to fallen trees. The major concern is the difficulty for emergency response by EMS and the Fire Department.

Another area of concern is homes that are damaged or burnt during the storms.

Finally, the electrical power distribution system is very susceptible to damage by high winds and downed trees. Residents can be faced with extended periods of time (up to two weeks) without electricity. This will create difficulties with water supply, sanitation, and food preparation.

DIRECTION AND CONTROL

The Board of Selectmen and/or EMD, and/or Town Administrator should consider activating the EOC during an extended severe summer storm. The EOC staff will organize water supply, emergency food supplies, and disaster volunteers for disaster response, setting up shelters, and collecting damage assessment information.

The Road Commissioner and Board of Selectmen is responsible for keeping the town roads open for traffic.

Central Maine Power's outage reporting hotline is 1-800-696-1000.

RESOURCE MANAGEMENT

The Town Office, Fire Station, and Lincolnville Central School all have back-up generators to provide emergency power. When activated, the EOC staff will ensure that there is enough heating system and generator fuel, and batteries to operate these facilities. The EOC should have a portable, battery-operated radio, capable of receiving NWS transmissions.
Lincolnville Emergency Operations Plan

ATTACHMENT 6 – HOSTILE INCIDENT AT SCHOOL

NATURE OF THE HAZARD

The Town is a small rural community with few locations for public gatherings. The primary location in town that has a regular public gathering is the Lincolnville Central School (LCS). Although a political terrorist attack is very unlikely, a domestic incident by an individual or several individuals attacking students is within the realm of possibility. A small improvised explosive device or an attack with small arms will be the most likely weapons for an attacker to utilize.

RISK AREA

Our children are very important, so even remote chances for an incident at the LCS must be prepared for in order to safeguard our most precious resource. Law Enforcement for the Town is provided by the Waldo County Sheriff’s Office and the Maine State Police. There are no security personnel at the LCS, so school administrators and teachers will be the first line of defense. Internal school policies will attempt to limit weapons from getting into the school in the hands of students, but the school officials have no way to protect against an attack which is in progress. It must be acknowledged that a determined attacker will be able to attack.

DIRECTION AND CONTROL

At the first indication of trouble, the WCRCC must be notified. The WCRCC will dispatch law enforcement. WCRCC will then call the KRCC to dispatch fire and EMS.

The first law enforcement officer will be the incident commander. Law enforcement will initiate an active shooter response.

School officials will attempt to safeguard the children by securing them within their classrooms. Review the School Emergency Plan for more details on the School response actions.

The Town EOC will be activated if the event timeframe allows for its value in assisting the School District with resource management. This requires notification of the Board of Selectmen, EMD, or Town Administrator by the IC.

WARNING

Close contact between the School Officials and the Sheriff’s Office is important. Any “intelligence” that the Sheriff’s Office receives that might be linked to possible eventual trouble at the school should be immediately provided to the School Superintendent.